

## Message Text

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PAGE 01    EC BRU 12811 301650Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----310303Z 033981 /73  
R 301523Z DEC 76  
FM USMISSION EC BRUSSELS  
TO SECSTATE WASHDC 2685

C O N F I D E N T I A L EC BRUSSELS 12811

EXDIS

EYES ONLY ASSISTANT SECRETARY HARTMAN FROM AMBASSADOR HINTON

E.O. 11652: GDS  
TAGS: EC, TECH, IAEA, MNUC  
SUBJECT: EURATOM-IAEA SAFEGUARDS AGREEMENT

REF: STATE 310525

1. REFTEL IS NOT EXACTLY AN IDEAL INSTRUCTION FROM MY POINT OF VIEW AND IS CERTAINLY NOT THE REPLY THAT COMMISSIONER BRUNNER WAS HOPING FOR WHEN HE MADE THE TWO REQUESTS TO ME REPORTED IN EC BRUSSELS 12423 AND GAVE ME PAPER REPORTED IN EC BRUSSELS 12427. BE THAT AS IT MAY, GIVEN REVEALING FYI PARAGRAPH CONCERNING JAPAN, I PLAN CARRY OUT INSTRUCTIONS WITH ONLY MINOR CHANGES OUTLINED SEPTTEL. I WANT YOU TO KNOW, HOWEVER, THAT I THINK WE ARE COMING DANGEROUSLY CLOSE TO OVER-STEPPING THE POLITICAL TOLERANCES IN SUPPORTING THE IAEA POINT OF VIEW. GIVEN THE BUREAUCRATIC TENSIONS BETWEEN EURATOM AND IAEA AND THE WELL KNOWN POLITICAL PROBLEMS IN BRINGING THE MEMBER STATES OF THE COMMUNITY AS FAR AS THEY HAVE BEEN BROUGHT, WE SHOULD, I BELIEVE, EXERCISE PARTICULAR CARE TO AVOID HAVING THE US POSITION HOSTAGE REPEAT HOSTAGE TO WHAT THE IAEA STAFF WANTS INCLUDED IN DETAILED ARRANGEMENTS "TO EFFECTIVELY IMPLEMENT PRINCIPLE THAT IAEA HAS RIGHTS OF INDEPENDENT VERIFICATION INCLUDING INSPECTION AND  
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MEASUREMENT."

2. WE HAVE POWERFUL LEVERAGE IN REGULATORY CONTROL OF NUCLEAR EXPORTS TO EURATOM. BUT POLITICAL SENSITIVITY IN EXERCISING THAT LEVERAGE IN MY VIEW IS ESSENTIAL. CLEARLY WERE WE TO CUT OFF SUPPLIES, LONG RUN EFFECT WOULD BE TO

SPUR ALREADY WELL ADVANCED INDEPENDENT EUROPEAN CAPABILITIES AND TO COMPROMISE POLITICAL EFFORTS UNDER WAY SEPARATELY TO CONTROL EXPORT OF REPROCESSING FACILITIES FROM FRANCE AND GERMANY. AS IMPORTANT AS IAEA SAFEGUARDS ARE AND AS CRUCIAL AS PRECEDENT ARGUMENT MAY BE, WERE WE TO PUSH EUROPEANS TOO FAR DANGERS OF NUCLEAR PROLIFERATION WOULD INCREASE NOT DECREASE.

3. WHAT I AM TRYING TO SAY IS THAT US GOVERNMENT SHOULD EXERCISE GREAT CARE NOT TO BE DRAWN INTO ARGUMENTS BETWEEN EURATOM AND IAEA EXPERTS OVER DETAILS OF INTERPRETATION OF IAEA/EURATOM AGREEMENT. IAEA INTERPRETATION OF THAT AGREEMENT DIFFERS FROM WHAT WAS INTENDED BY BOTH PARTIES IN 1973. WHILE EUROPEANS WILL AGREE TO MORE NOW, IN RECOGNITION OF CHANGED CIRCUMSTANCES, THERE IS NEVERTHELESS A LIMIT SOMEWHERE ON WHAT THEY WILL ACCEPT.

4. IF YOU AGREE, I WOULD APPRECIATE YOUR DISCUSSING MATTER INFORMALLY WITH KRATZER AND OTHERS INVOLVED TO END THAT HAVING MADE OUR VIEWS KNOWN ON PRINCIPLES, WE LEAVE IT TO PARTIES TO WORK THINGS OUT IN PRACTICE. HINTON

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## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** NUCLEAR SAFEGUARDS, RELATIONS WITH INTERNATIONAL ORGS, FOREIGN POLICY POSITION, NUCLEAR CAPABILITIES, EXPORT CONTROLS, NUCLEAR FUELS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 30 DEC 1976  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** ShawDG  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976ECBRU12811  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D770001-0021  
**From:** EC BRUSSELS  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t1976124/aaaaadkq.tel  
**Line Count:** 82  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION SS  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** EXDIS, ONLY  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** EXDIS, ONLY  
**Reference:** 77 STATE 310525  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** ShawDG  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 13 AUG 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** WITHDRAWN <29 MAR 2004 by hartledg, REFER TO DOE>; RELEASED <13 AUG 2004 by ElyME>; APPROVED <13 AUG 2004 by ShawDG>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** EURATOM-IAEA SAFEGUARDS AGREEMENT  
**TAGS:** TECH, MNUC, EC, US, IAEA, EEC, EURATOM  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006